

Message Text

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DRAFTED BY NEA:MSTERNER/HLK
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FM SECSTATE WASHDC
TO AMEMBASSY CAIRO IMMEDIATE
AMEMBASSY TEL AVIV IMMEDIATE

INFO WHITE HOUSE IMMEDIATE

S E C R E T STATE 009712

NODIS
FOR AMB EILTS LEWIS FM ATHERTON, WH FOR BRZEZINSKI

E.O. 11652: GDS

TAGS: PGOV, XF, US

SUBJECT: AGENDA FOR JERUSALEM TALKS

REF: (A) STATE 8304; (B) CAIRO 1224; (C) TEL AVIV 519;
(D) TEL AVIV 546

1. CONSENSUS REFTELS B AND C APPEARS TO BE, AND WE AGREE,
THAT WE HAVE AT LEAST AN OUTSIDE CHANCE OF BRINGING ABOUT
AGREEMENT ON AGENDA IF WE GO BACK TO BEGIN/DAYAN AND SADAT
ON BASIS OF STILL FURTHER SIMPLIFIED FORMULA. ON

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ASSUMPTION THAT SADAT IN END WILL BE SOMEWHAT LESS
DETERMINED TO HAGGLE OVER WORDS THAN BEGIN/DAYAN, OUR
TACTIC WILL BE TO GO BACK TO ISRAELIS AS FIRST ORDER OF
BUSINESS TO TRY TO PIN BEGIN DOWN ON PRECISE FORMULATION
WE HAVE IN MIND. SINCE BEGIN HAS SAID HE WISHES TO DIS-
CUSS MATTER WITH DAYAN, EARLIEST WE CAN DO THIS WILL BE
FRIDAY AFTERNOON, WHICH MEANS, SINCE TIME WILL BE GETTING

VERY SHORT, THAT HERMANN WILL HAVE TO TRY TO SET UP APPOINTMENT WITH SADAT FOR SATURDAY.

2. FOR LEWIS: YOU SHOULD INDICATE YOUR DESIRE TO MEET WITH BEGIN AS SOON AS POSSIBLE AFTER DAYAN RETURNS BUT IN ANY CASE SOME TIME FRIDAY TO PURSUE OUR DISCUSSIONS ABOUT AGENDA. WHEN YOU SEE THEM, YOU SHOULD CONVEY KAMEL REPLY TO DAYAN (CAIRO 1268) AND SAY THAT GAPS BETWEEN ISRAELI AND EGYPTIAN COUNTERPROPOSALS SEEM TO US TO UNDERLINE IMPORTANCE OF MOVING TO SIMPLIFIED AGENDA OF KIND WE PROPOSE, IF THIS PROBLEM IS TO BE RESOLVED BEFORE TALKS CONVENE MONDAY SO THEY CAN GET INTO SUBSTANCE WHILE SECRETARY IS IN JERUSALEM. YOU SHOULD SAY THAT WE HAVE CAREFULLY CONSIDERED BEGIN'S PROBLEMS AND WANT NOW TO TRY TO MEET THEM WITH REVISIONS TO OUR PREVIOUS PROPOSAL, EVEN THOUGH WE KNOW WE ARE GOING TO HAVE TOUGH SLEDDING WITH SADAT AND HIS ADVISORS, AND WE CANNOT GIVE ANY ASSURANCE THAT WHAT WE ARE ABOUT TO SUGGEST WILL BE ACCEPTABLE TO THEM. HOWEVER, WE ARE WILLING TO MAKE MAXIMUM EFFORT ON BASIS OF WHAT WE ARE NOW PRESENTING TO BEGIN.

3. AGENDA WOULD THEN READ:

(A) A DECLARATION OF THE PRINCIPLES WHICH WOULD GOVERN THE NEGOTIATION OF A COMPREHENSIVE PEACE SETTLEMENT IN SECRET

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THE MIDDLE EAST.

(B) THE GUIDELINES FOR NEGOTIATIONS RELATING TO THE WEST BANK AND GAZA.

(C) THE ELEMENTS OF PEACE TREATIES BETWEEN ISRAEL AND ITS NEIGHBORS IN ACCORDANCE WITH THE PRINCIPLES OF SECURITY COUNCIL RESOLUTION 242.

4. YOU SHOULD EXPLAIN THAT SLIGHT CHANGE OF WORDING (FROM THAT WHICH YOU DISCUSSED WITH BEGIN ON PERSONAL BASIS) IN NEW FORMULATION FOR (A) IS NECESSARY TO HELP MEET EXPECTED EGYPTIAN OBJECTIONS TO DELETION OF REFERENCE TO SPECIFIC ELEMENTS OF DECLARATION. YOU SHOULD POINT OUT THERE IS ALREADY EXPLICIT USE OF WORD TREATIES IN PARA. C.

5. ON (B) YOU SHOULD EXPLAIN THAT IN WASHINGTON'S JUDGMENT IT WILL NOT BE ACCEPTABLE TO SADAT TO HAVE REFERENCE TO PALESTINIAN QUESTION DELETED TOTALLY FROM AGENDA, AND IN OUR VIEW IT WOULD BE UNREALISTIC TO DO THIS INASMUCH AS THIS SUBJECT MUST INEVITABLY BE

PROMINENT PART OF POLITICAL COMMITTEE DISCUSSIONS. YOU SHOULD POINT OUT IT WILL BE HARD FOR SADAT TO AGREE TO DROP "PALESTINIAN PROBLEM IN ALL ITS ASPECTS," BUT WE WILL DO OUR BEST. ITEM B AS IT NOW STANDS IS ABOUT AS FACTUAL AND BLAND AS IT CAN BE, AND WE HOPE ISRAEL WOULD AGREE TO IT. IF BEGIN STARTS TO TRY TO CHANGE THIS TO "RESIDENTS OF JUDEA, SAMARIA, AND THE GAZA DISTRICT" YOU SHOULD TELL HIM WE HAVE BEEN OVER THIS

GROUND BEFORE WITH EGYPTIANS AND THERE IS NOT A PRAYER THEY WILL ACCEPT ISRAELI FORMULATION.

6. IN PRESENTING OUR NEW FORMULATION TO BEGIN, YOU SHOULD LEAVE FIRM IMPRESSION THAT WE HAVE TRIED TO
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DEVISE MINIMUM SADAT CAN ACCEPT AND WE ARE NOT INCLINED TO FIDDLE FURTHER WITH THE WORDING. IF BEGIN IS STILL INCLINED TO ARGUE, YOU SHOULD MAKE POINT WE ARE DEALING WITH AN AGENDA, NOT A PEACE TREATY. THERE WILL BE PLENTY OF OCCASION, AND INDEED IT WILL BE APPROPRIATE, FOR BOTH SIDES TO STRUGGLE FOR THEIR PREFERRED PHRASEOLOGY IN THE NEGOTIATIONS LEADING TO FINAL PEACE TREATIES; IT IS NOT APPROPRIATE FOR AN AGENDA. THE SECRETARY IS DETERMINED THAT HIS TIME SHALL NOT BE SPENT AT JERUSALEM IN ATTEMPTING TO RESOLVE DIFFERENCES OR DISAGREEMENT ON THE AGENDA.

7. FOR CAIRO: WE AGREE WITH YOUR IDEA OF HOLDING ACTION DESCRIBED PARA. 6 CAIRO 1224. YOU SHOULD INDICATE YOUR WISH FOR APPOINTMENT WITH SADAT SATURDAY AS EARLY AS POSSIBLE AND AT SAME TIME MAKE POINTS YOU PROPOSE PARA. 6. WE WILL HAVE FURTHER INSTRUCTIONS FOR YOU IN LIGHT OF SAM'S CONVERSATION WITH BEGIN/DAYAN FRIDAY AFTERNOON.

8. WITH RESPECT TO CAIRO 1303 WHICH HAS JUST COME IN, YOU SHOULD ASSURE KAMEL WHEN YOU SEE HIM TOMORROW THAT AMBASSADOR LEWIS WILL DELIVER KAMEL'S LETTER TO DAYAN AS SOON AS HE CAN SEE HIM FOLLOWING LATTER'S RETURN FROM ABROAD. YOU SHOULD ENDEAVOR TO CALM KAMEL DOWN ABOUT PROSPECTIVE CHANGES IN OUR OWN FORMULATIONS ALONG LINES THAT YOU USED WITH MUBARAK TODAY WITHOUT, HOWEVER, INDICATING WHAT THESE CHANGES MIGHT BE. WE WILL WISH TO SPEAK WITH ISRAELIS FIRST AND IN ANY CASE BELIEVE IT BEST TO TALK WITH SADAT RATHER THAN KAMEL WHEN WE ARE READY TO TAKE UP OUR NEW FORMULATION. CHRISTOPHER

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